TELEGRAM

Foreign Service of the United States of America

INCOMING AMEMBASSY RIO DE JANEIRO

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Classification

Control: 539

Recd: Nov. 13, 1965
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RUESUA/AMEMBASSY RIO DE JANEIRO 12
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C O N F I D E N T I A L NOVEMBER 12, 1965

SUBJECT: RIO CONFERENCE

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REF: DEPCIRTEL 851

EMBOFF HANDED FONOFF SUBSECRETARY FOR POLITICAL AND DIPLOMATIC AFFAIRS A NOTE CONTAINING ESSENTIAL FEATURES US POSITION ON RIO CONFERENCE AGENDA ITEMS. HE WILL DISCUSS THIS AFTERNOON (FRIDAY) WITH FONMIN WHO LEAVING TOMORROW (SATURDAY) FOR RIO. THE SUBSECRETARY MADE THE FOLLOWING COMMENTS:

(A) AGENDA ITEM 1 - STRENGTHENING INTER-AMERICAN SYSTEM.

(1) THE INTER-AMERICAN CONFERENCE. ECUADOR WAS PREPARED TO GO ALONG WITH THE BRAZILIAN CONCEPT OF AN INTER-AMERICAN CONFERENCE EVERY TWO YEARS AND A MEETING OF FOREIGN MINISTERS IN ALTERNATE YEARS. ECUADOR WAS FLEXIBLE, HE SAID, AND IF CONSENSUS WAS IN FAVOR OF AN INTER-AMERICAN CONFERENCE EVERY YEAR ECUADOR WOULD AGREE. ECUADOR WOULD BE IN FAVOR OF THESE MEETINGS BEING HELD AT THE SEAT OF THE OAS IN WASHINGTON (WHICH IMPLICITLY WOULD RELIEVE QUITO OF THE BURDEN OF THE ELEVENTH INTER-AMERICAN CONFERENCE).

(2) INTER-AMERICAN COUNCIL OF JURISTS. GOE DID NOT AGREE THAT THE COUNCIL OF JURISTS SHOULD BE ELIMINATED BUT THAT IT SHOULD BE BROUGHT INTO CLOSER CONTACT WITH THE PAN AMERICAN UNION'S LEGAL DEPARTMENT IN ORDER THAT THE AESICE OF THE COUNCIL OF JURISTS COULD BE MORE EFFECTIVELY AVAILABLE TO THE COAS.

(3) SITE OF THE OAS. ECUADOR WOULD NOT BE IN FAVOR OF THE COUNCIL OF THE OAS BEING MOVED GEOGRAPHICALLY FROM ITS SECRETARIAT AT THE PAN AMERICAN UNION.

(4) SITE OF IA-ECOSOC MEETINGS. GOE AGREES WITH US IN PRINCIPLE THAT IA-ECOSOC SHOULD BE REMOVED FROM ITS PRESENT HIERARCHICAL INFERIORITY TO THE COAS AND WITH THE PROCEDURE DESCRIBED IN REFTEL ON IA-ECOSOC MEETINGS AND LOCATION OF ECONOMIC AND SOCIAL MACHINERY OF OAS IN WASHINGTON.

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Rio Conference

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(5) TERM OF THE SECRETARY GENERAL. GOE FAVORS FOUR YEARS.

(6) INTER-AMERICAN PEACE FORCE. SUBSECRETARY EMPHASIZED THAT GOE HAD PREVIOUSLY ANNOUNCED ITSELF IN FAVOR OF AN INTER-AMERICAN PEACE FORCE BUT PREFERRED TO DISCOURAGE DISCUSSION OF SUCH A FORCE AT RIO BECAUSE OF ALLEGED RESISTANCE AMONG MEMBER STATES TO THE CONCEPT. FURTHERMORE, IF THE SUBJECT CAME UP, IT WOULD UNFORTUNATELY BE LINKED WITH US ACTION IN THE DOMINICAN REPUBLIC, HE SAID, AND ECUADOR, WHICH ADHERES STRICTLY TO JURIDICAL CONCEPTS, (IN CONTRAST HE POINTED OUT TO THE MORE PRAGMATIC APPROACH OF THE US) WOULD HAVE TO JOIN IN REBUKE OF US ACTIONS IN THE DOMINICAN REPUBLIC.

(7) AMENDING CHARTER. ECUADOR AGREES IN PRINCIPLE WITH NEED FOR ANOTHER CONFERENCE WHICH WOULD BE EMPOWERED TO AMEND COAS CHARTER UNDER ITS ARTICLE 111. SUBSECRETARY HESITATED TO SPEAK IN TERMS OF TWO STAGES SINCE THERE HAD TO BE TWO DISTINCT AND SEPARATE CONFERENCES. HE BELIEVED CONFERENCES TO AMEND CHARTER SHOULD DU HELD NOT LESS THAN FIVE MONTHS AND NOT MORE THAN SIX MONTHS AFTER THE RIO CONFERENCE. THE COAS SHOULD HAVE FULL RESPONSIBILITY FOR STUDYING POSSIBLE AMENDMENTS AND BRINGING TOGETHER COMMENTS OTHER OAS ENTITIES.

(B) AGENDA ITEM 2. ECONOMIC AND SOCIAL DEVELOPMENT. ECUADOR AGREES IN PRINCIPLE TO THE US CONCEPT BUT BELIEVES IN ADDITION A SEPARATE CONVENTION SHOULD BE NEGOTIATED AT SOME LATER DATE TO SUPPLEMENT CHAPTER V1 OF THE CHARTER OF THE OAS IN THE SAME MANNER THAT THE INTER-AMERICAN TREATY OF RECIPROCAL SSSISTANCE SUPPLEMENTS CHAPTER V OF THE CHAPTER.

(C) AGENDA ITEM 3. PACIFIC SETTLEMENT OF DISPUTES. GOE AGREES BASICALLY THAT COAS AND INTER-AMERICAN PEACE COMMITTEE SHOULD BE GIVEN ADDITIONAL AUTHORITY TO BRING ABOUT PEACEFUL SETTLEMENT OF DISPUTES IN THE AMERICAS. ABOVE ALL, HE SAID, THE INTER-AMERICAN SYSTEM SHOULD BE PROVIDED THE MACHINERY EFFECTIVELY TO SETTLE THESE DISPUTES. HE REFERRED TO PROPOSAL BEING MADE BY ECUADOR CALLING FOR NEGOTIATION OF A CONVENTION ON PEACEFUL SETTLEMENT OF DISPUTES WHICH "SUBJECT TO NEGITIATION" AT RIO. HE EMPHASIZED, HOWEVER, THAT THERE SHOULD BE PROVISION FOR REQUIRED CONSIDERATION OF A DISPUTE AT THE REQUEST OF A SINGLE COUNTRY WHICH CONSIDERED ITSELF AGGRIEVED. (THIS IS ESSENCE OF ECUADOREAN TACTIC TO ACHIEVE PROGRESS SATISFACTORY TO DOMESTIC PUBLIC OPINION ON THE RIO PROTOCOL QUESTION, ALLOWING POSSIBILITY EOODNE)PRESSUREDOHOF PERU-ECUADOR DISPUTE TO AN INTER-AMERICAN

FUTURE PRESENTATION OF PERU-ECUADOR DISPUTE TO AN INTER-AMERICAN BODY) HE STATED THAT CHAPTER IV ON PACIFIC SETTLEMENT OF DISPUTES COULD BE AMZ DED BUT THAT A PACT SUCH AS PROPOSED BY ECUADOR SHOULD BE NEGOTIATED TO SUPPLEMENT CHAPTER IV OF THE CHARTER, AGAIN IN THE SAME MANNER AS THE RIO TREATY SUPPLEMENTS CHAPTER V. EMBOFF EMPHASIZED PROCEDURES IN THIS SENSITIVE FIELD SHOULD BE AS FLEXIBLE AND SIMPLE AS POSSIBLE BUT DID NOT REVEAL US VIEW THAT ECUADOR'S PROPOSAL FOR AN "ELABORATE SEPARATE TREATY" WOULD BE SUBJECT TO SAME DEFECTS AS PACT OF BOGOTA AND UNLIKELY OBTAIN MAJORITY SUPPORT. THIS WOULD BEST BE DONE, IF NECESSARY, DURING CONFERENCE DEBATE. SUBSECRETARY ON PREVIOUS OCCASION HAD EXPRESSED BELIEF THERE WAS CONSIDERABLE INTEREST AND SYMPATHY FOR ECUADOREAN PROPOSAL AMONG LATIN AMERICAN STATES.

(D) AGENDA ITEM 5. PROTECTION OF HUMAN RIGHTS. GOE IS IN FAVOR OF ANY STEPS WHICH WOULD STRENGTHEN THE INTER-AMERICAN HUMAN RIGHTS COMMISSION AND THE PROTECTION OF HUMAN RIGHTS WITHIN THE HEMISPHERE, INCLUDING CONSIDERATION BY THE HUMAN RIGHTS COMMISSION IN SOME MANNER OR OTHER OF COMMUNICATIONS FROM INDIVIDUALS OR GROUPS.

(E) AGENDA ITEM 6. REPRESENTATIVE DEMOCRACY. GOE BELIEVES A CONVENTION ON REPRESENTATIVE DEMOCRACY IS NECESSARY. IN THE ABSENCE OF SUCH A CONVENTION, NO INTERVENTION BY AN AMERICAN STATE OR GROUP OF AMERICAN STATES COULD BE MADE, HE SAID, IN THE EVENT THERE WAS DISAGREEMENT WITH THE TYPE OF GOVERNMENT INSTALLED IN ANY MEMBER STATE. IF THERE WERE A CONVENTION, HE SAID, SUCH JOINT ACTION AS AGREEMENT ON NON-RECOGNITION MIGHT BE PROVIDED FOR. HE DID NOT BELIEVE, HOWEVER, THAT SUCH A CONVENTION WOULD PROSPER AT THIS TIME NOR SHOULD DISCUSSION ON THIS SUBJECT BE DRAWN OUT AT RIO.

(F) AGENDA ITEM 7. USE OF INTERNATIONAL LAKES AND RIVERS. ECUADOR BELIEVES IT IMPOSSIBLE TO STUDY THIS QUESTION IN DEPTH AT RIO. ECUADOR WOULD BE IN FAVOR OF A SPECIALIZED CONFERENCE ON THIS SUBJECT. GP-3.
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