

NATIONAL SECURITY COUNCIL
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October 18, 1965

MEMO FOR MR. BUNDY

The attached exchange of cables with Embassy Rio describe Brazilian reaction to our idea of making the Rio Conference a split, two-session affair.

WGBowdler

Attachments

Rio's 810, 10/16.

Deptel to Rio 610, 10/16

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Authority NSC 11-25-75

By LW, NARS, Date 12-8-75
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INCOMING TELEGRAM *Department of State*

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 Action XXXXEXESB933EXX041SUA604 IJ
 ARA DE RUESUA 375 2890055
 Info P R 160030Z
 SS FM AMEMBASSY RIO DE JANEIRO
 G TO RUEHCR/SECSTATE WASHDC 810 PRIORITY
 SP INFO RUEHDT/USUN 25
 SAH RUCKHC/CINCLANT
 L RULPAL/CINCSO
 L RUESBA/AMEMBASSY BUENOS AIRES 79
 H RULPBO/AMEMBASSY LAPAZ 08
 IO RUESNA/AMEMBASSY SANTIAGO 52
 P RUESBG/AMEMBASSY BOGOTA 30
 USIA RUESJO/AMEMBASSY SAN JOSE 06
 NSC RUESSD/AMEMBASSY SANTO DOMINGO 54
 INR RUESQI/AMEMBASSY QUITO 09
 CIA RUESAL/AMEMBASSY SAN SALVADOR 06
 NSA RUESGT/AMEMBASSY GUATEMALA 05
 DOD RUESPR/AMEMBASSY PORT AU PRINCE 04
 OIC RUESTE/AMEMBASSY TEGUCIGALPA 04
 AID RUESMO/AMEMBASSY MEXICO 21
 E RUESMG/AMEMBASSY MANAGUA 02
 COM RUESAS/AMEMBASSY ASUNCION 24
 FRB RUESRS/AMEMBASSY CARACAS 29
 TRS RUESLM/AMEMBASSY LIMA 42
 XMB RUESDO/AMEMBASSY MONTEVIDEO 54
 BT RUESVA/AMEMBASSY PANAMA 15
 STATE GRNC
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 XMB ~~CONFIDENTIAL~~ OCT 15.

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- ☒ BUDY-SMITH
- ☒ DATOR
- ☒ BOWDLER
- ☒ BOWMAN
- ☒ CHASE
- ☒ COOPER
- ☒ JESSUP
- ☒ JOHNSON
- ☒ KEENEY
- ☒ KOMER
- ☒ MOODY

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Authority State la 5/18/77
 By mmg, NARS, Date 5/2/77

RSR REF: DEPCIRTEL 624.

SUBJECT: PLANNING FOR RIO CONFERENCE

1. ACCOMPANIED BY POL COUNSELOR I SAW FONMIN VASCO LEITAO DA CUNHA AND VASCONCELLOS, ASSISTANT SECGEN AMERICAN AFFAIRS, THIS AFTERNOON AND SET FORTH USG THINKING ON TWO STAGE APPROACH TO UP-COMING RIO CONFERENCE OUTLINED REFTEL.
2. LEITAO AGREED FULLY ON PHILOSOPHY OF USING NOVEMBER MEETING FOR PURPOSE EXCHANGING VIEWS ON BASIC ISSUES IN ORDER OBTAIN MAXIMUM CONSENSUS ON NATURE AND DIRECTION MAJOR DECISIONS INVOLVING CHARTER REVISION AND DEVELOPMENT TREATIES OR AGREEMENT REQUIRING RATIFICATION. HE ALSO FELT IT WOULD BE POSSIBLE, AS SUGGESTED BY DEPARTMENT, FOR MEETING TO APPROVE RESOLUTIONS ON LESS CONTROVERSIAL MATTERS.

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What are they?

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-2- 810, October 15, from Rio de Janeiro

3. FONMIN NOTED HOWEVER THAT OUR OUTLINE APPROACH DOES NOT REPEAT NOT SPECIFICALLY MENTION WHETHER SECOND STAGE NEXT MARCH IS CONTEMPLATED TO BE CONVOKED UNDER ARTICLE 111. ON THIS POINT HE IS VERY FIRM THAT THE SO-CALLED SECOND STAGE MUST BE UNDERSTOOD FROM OUT-SET TO BE SPECIAL ARTICLE 111 CHARTER AMENDMENT CONFERENCE. OTHERWISE, HE POINTED OUT, USG APPROACH LOOKS MORE LIKE THREE STAGE AFFAIR IN WHICH ACTUAL CHARTER AMENDMENTS ARE FURTHER DELAYED. HE FEELS THIS WOULD BE UNDESIRABLE FROM STANDPOINT OF OAS.

4. LEITAO SAID THAT PLANS NOW HAVE BEEN COMPLETED FOR BRAZILIAN ADVANCE MISSIONS OF WHICH THERE WILL BE THREE IN ALL. THEY WILL ALL DEPART RIO NEXT WEEK AND WILL REPORT BACK TO FONMIN BETWEEN NOVEMBER 3 AND 6 IN MONTEVIDEO DURING ALALC MEETING. COUNTRIES ARE DIVIDED AMONG THREE MISSIONS ON POLITICAL, RATHER THAN GEOGRAPHICAL, BASIS BUT BASIC APPROACH OF ALL MISSIONS WILL BE TO ASK HOST GOVERNMENT FOR ITS VIEWS ON WHAT SHOULD BE ACCOMPLISHED AT CONFERENCE, TO OUTLINE WHAT GOB HOPES CAN

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BE ACCOMPLISHED, AND FINALLY TO MAKE CLEAR THAT GOB DOES NOT INTEND TO RAISE AS FORMAL CONFERENCE ITEMS ANY SUCH HIGHLY CONTROVERSIAL MATTERS AS CREATION PERMANENT IAPF OR REVISION NON-INTERVENTION PROVISIONS OF OAS CHARTER. MISSIONS WILL INDEED DISCUSS CONFERENCE ON BASIS OF TWO-STAGE APPROACH BUT ALONG LINES OUTLINED PRECEEDING PARAGRAPH. BOTH FONMIN AND VASCONCELLOS FELT ANY PUBLIC DISCUSSION OF TWO-STAGE CONFERENCE WOULD GIVE IMPRESSION OF STALLING AND WOULD AMOUNT TO ADVANCE DOWNGRADING OF NOVEMBER MEETING. THEIR OWN PLAN IS TO AWAIT OUTCOME ADVANCE CONSULTATIONS BEFORE ENGAGING IN PRESS BRIEFING ON WHAT CONFERENCE LIKELY TO ACCOMPLISH, AT WHICH TIME THEY WOULD, IF WARRANTED, BRING IN IDEA OF LATER ARTICLE 111 CONFERENCE. THEY ALSO DOUBTED WHETHER PUBLIC OPINION IN ANY OF MEMBER COUNTRIES REALLY EXPECTS SPECTACULAR RESULTS FROM NOVEMBER MEETING.

5. AS TO DATE AND LOCATION OF SECOND CONFERENCE, LEITAO THOUGHT MARCH WOULD BE FINE BUT THAT RIO WOULD BE UNDESIRABLE. HE EXPLAINED THAT BRAZIL HAS ALREADY BECOME TARGET OF CERTAIN AMOUNT OF JEALOUSY ON PART OF OARS BECAUSE OF CLOSE-US-BRAZILIAN COOPERATION DURING PAST 18 MONTHS AND THAT HOLDING TWO SUCCESSIVE CONFERENCES IN RIO COULD ONLY EXACERBATE THIS FEELING. BESIDES, HE ADDED, GOB WILL ALREADY HAVE SPENT MORE THAN ANTICIPATED BECAUSE OF FORFEITS INVOLVED IN THE TWO POSTPONEMENTS.

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HE SUGGESTED HALF HUMOROUSLY BUENOS AIRES WEATHER FINE IN MARCH.

6. WE ARE PROVIDING DETAILS OF BRAZILIAN ADVANCE MISSIONS IN SEPARATE TEL.

COMMENT: LEITAO'S EXPOSITION GOB VIEWS OUTLINED ABOVE SEEM TO INDICATE THAT WHEN DISCUSSING MATTER WITH SECRETARY HE CONCEIVED OF "SECOND STAGE" AS ARTICLE 111 CONFERENCE. THIS HAS BEEN CONSISTENT GOB POSITION.

FROM HIS OWN SOUNDINGS FONMIN OBVIOUSLY MORE OPTIMISTIC THAN DEPT. ON POSSIBLE ACHIEVEMENTS AT NOVEMBER MEETING. HE IS CONVINCED THAT TWO TO THREE WEEK MEETING WILL PRODUCE REAL AND USEFUL IF NOT SPECTACULAR RESULTS WHICH COULD BE CONSOLIDATED AT A MARCH MEETING UNDER ARTICLE 111 AND WHICH, IN ADDITION TO CHARTER REFORM, COULD ALSO TAKE UP PROBLEMS NOT SETTLED AT NOVEMBER MEETING. HE INTENDS AVOID UNMANAGEABLE ISSUES BY KEEPING THEM OUT OF CONFERENCE, OR BY MODIFYING APPROACH. E. G., HE BELIEVES IAPF ISSUE CAN BE HANDLED BY TREATY TO BE SIGNED ONLY BY NATIONS APPROVING ESTABLISHING STAND-BY FORCE. EFFECT WOULD BE TO SUPPLEMENT OR STRENGTHEN RIO PACT AND WOULD OF COURSE BE OPEN FOR LATER ADHERENCE BY OTHER COUNTRIES. THIS PROCEDURE, HE BELIEVES, WOULD AVOID CONFRONTATION AND NEGATIVE ASPECTS OF IMPOSING MAJORITY WILL ON STRONGLY RELUCTANT MINORITY, ADDING MEXICAN FONMIN CARRILLO FLORES TOLD HIM IN WASHINGTON, MEXICO WOULD NOT OPPOSE SUCH AN APPROACH. THESE VIEWS ARE OBVIOUSLY SUBJECT TO REVISION DEPENDING ON SOUNDINGS BRAZILIAN MISSIONS. HE EXPECTS TO HAVE REPORT ON CHILE WITHIN WEEK AND THAT CHILEAN ATTITUDES WILL PROVIDE FIRMER CLUE AS TO HOW MUCH CONFERENCE CAN ACCOMPLISH.

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OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

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Info:

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BUNDY-SMITH
BATOR
BOWDLER
BOWMAN
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COOPER
JESSUP
JOHNSON
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MOODY

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ACTION: Amembassy RIO DE JANEIRO

PRIORITY 610

DECLASSIFIED 16-1 24 PM '65

Authority State la 3/8/77

By mg, NARS, Date 5/2/77

Ref: Paras 3 and 5 EMBTEL 810.

You may tell Leitao da Cunha that Dept has always felt second stage of Conference would be Art 111 session. Our thinking had been that at November stage resolution could be approved amending terms of convocation, or alternatively instructing COAS to study proposals which have been made, draft suitable documents for consideration by Conference at later session, and amend terms convocation if it finds Charter amendments necessary.

Dept has felt such procedure desirable in order that both stages might form part of QUOTE Rio Conference UNQUOTE and that important substantive actions which would probably only be taken at second stage would historically be labeled QUOTE Made in Rio UNQUOTE. We had felt this coincided with strong wishes GOB. However, on basis Laitao's remarks in para five REFTTEL you may tell him US fully prepared see second stage held elsewhere, but of opinion it would then become entirely separate Conference.

Suggest

Drafted by: ARA:JLTopping:eh 10/16/65
Telegraphic transmission and
Classification approved by: ARA - Jack H. Vaughn
Clearances:

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Suggest you consider whether his remarks may not be excessive courtesy on his part rather than reflection desires GOB. FYI Timing Leitaos own future assignment may be influencing factor. That connection, Penna Marinho has said confidentially that he understand Leitaos will not be moved until next May. END FYI

If ~~Leitaos~~ still of opinion later session should be held elsewhere, please suggest to him that GOB so propose in November meeting and that it approach Chilean Govt with view to having them offer to host Conference in Santiago around March. We think that would help in improvement Braz-Chilean relations, and Dept would prefer Santiago to Buenos Aires.

Dept in agreement Braz views in para four REFTEL that public discussion two-stage concept at this time would have effect down-grading November meeting. However, such discussion seems to us desirable shortly before Conference meets, in order set stage properly and avoid excessive expectations for accomplishments. Therefore feel it important we reach early understanding with GOB concerning nature second stage. Emphasize to Leitaos our basic intention is to comply fully with desires his Govt.

GP-4.

END

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