

INCOMING TELEGRAM ~~SUMMARY~~ Department of State

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Action

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Info

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FM AMEMBASSY RIO DE JANEIRO

TO RUEHCR/SECSTATE WASHDC IMMEDIATE (68)

RUESSD/AMEMBASSY SANTO DOMINGO PRIORITY 3

STATE GRNC

BT

~~CONFIDENTIAL~~ JULY 11

DECLASSIFIED

Authority

State 3/18/87

By *rmq*

NARS, Date

5/2/87

LIMDIS

DEPT DELIVER OPENING BUSINESS MONDAY.

SANTO DOMINGO FOR AMB. BUNKER.

REF: DEPTTEL 58, RPTD SANTO DOMINGO 45

1. I HAD FULL REVIEW RIO CONFERENCE QUESTION WITH FONMIN LEITAO DA CUNHA SUNDAY MORNING. NET IS THAT GOB POSITION ON TIMING CONFERENCE UNCHANGED AND INDICATIONS REPORTED REFTEL THAT THEY INCLINED TOWARD POSTPONEMENT REFLECT MISCONCEPTION THEIR POSITION. LEITAO HAD TRIED IN MESSAGES TO PENNA MARINHO

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AND BRAZ EMB MEXICO SIMPLY TO MAKE CLEAR THAT AS HOST COUNTRY GOB WOULD NOT TAKE AFFRONT AT DECISION BY MAJORITY TO POSTPONE IF MAJORITY BELIEVED THIS DESIRABLE. BUT ON MERITS GOB CONTINUES TO BELIEVE STRONGLY THAT MEETING AUGUST 4 POSITIVELY DESIRABLE ON SOLE CONDITION THAT DOMREP PROVISIONAL GOVERNMENT ARRANGEMENTS ARE SET. AS TO DATE FOR DEFINITIVE DECISION ON CONFERENCE, LEITAO SUGGESTS JULY 21 AS DEADLINE, THIS BEING TWO WEEKS BEFORE SCHEDULED OPENING. GOB INFORMATION MAKES THEM EXPECT ACTION ON DOMREP PROVISIONAL GOVT BEFORE END THIS WEEK, WELL WITHIN INDICATED DEADLINE. SINCE OUR LAST TALK JULY 2, LEITAO HAS RECEIVED NO REPRESENTATIONS FROM ANY OAR GOVT SUGGESTING POSTPONEMENT.

2. MY OWN RECOMMENDATION ACCORDS WITH GOB POSITION. OUR LIMA DISCUSSIONS PERSUADE ME THAT CONFERENCE IS WELL-TIMED AND HAS HIGHLY CONSTRUCTIVE POTENTIAL FOR US INTERESTS PROVIDED THAT DOMREP SITUATION HAS PROGRESSED SATISFACTORILY AND THAT USG POSITIONS ON ECONOMIC TOPICS, INCLUDING NEW PHASE ALLIANCE FOR PROGRESS AS WELL AS TRADE AND ORGANIZATIONAL MATTERS, ACCORD WITH LIMA CONSENSUS.

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-2- 68, JULY 11, FROM RIO DE JANEIRO

3. LEITAO ALSO EXPOUNDED HIS FURTHER THINKING ON PERMANENT IAPF. RELATING THIS TO VIDAL ZAGLIO'S MONTEVIDEO STATEMENT ON USG

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"ABANDONMENT" OF IDEA AND SEPARATE MESSAGE RECEIVED BY LEITAO FROM BUENOS AIRES INDICATING VIEW OF SOME ARGENTINES THAT USG HAD NOW LEFT BRAZIL "HOLDING THE BABY" OF IAPF. LEITAO DID NOT REDIT THESE REPORTS, AND HAD ALSO INTERPRETED EDER NYT STORY JULY 6 WITH APPROPRIATE RESERVE. LEFT WING WITHIN BRAZIL HAS RECENTLY BEEN HAMMERING THEME THAT IAPF WILL BE COSTLY MONSTROSITY DIVERTING RESOURCES FROM DEVELOPMENT NEEDS. LEITAO INTENDS MAKE CLEAR IN EARLY PRONOUNCEMENT THAT CONCEPT HAS ALWAYS BEEN OF EARMARKED NATIONAL CONTINGENTS INVOLVING VERY LITTLE IF ANY ADDED EXPENSE. DURING PAST WEEK, HOWEVER, LEITAO HAS BEEN REFLECTING ON POSSIBILITY OF CONSTITUTING IAPF NOT THROUGH CONFERENCE RESOLUTION WHICH MIGHT CREATE SHARP SPLIT BUT RATHER THROUGH SIDE AGREEMENT OR PROTOCOL AMONG ACTIVELY INTERESTED COUNTRIES, WHO MIGHT AT PRESENT BE US, CENTRAL AMERICANS, VENEZUELA, COLOMBIA, ECUADOR, ARGENTINA, AND BRAZIL. PROTOCOL WOULD BE OPEN TO SUBSEQUENT ADHESION BY OTHERS. POLITICAL CONTROL WOULD HAVE TO REMAIN WITH OAS AS A WHOLE, IN ORDER AVOID BREAKUP OF SYSTEM AND TO MAINTAIN FORCE AS SMALLER CLUB WITHIN LARGER, NOT SEPARATE FROM LARGER. THESE REFLECTIONS STILL PRELIMINARY AND FLUID, AND LEITAO WOULD WELCOME DEPT'S COMMENTS OR SUGGESTIONS.

4. LEITAO CONCURS WITH CONCEPT WE DISCUSSED IN LIMA THAT PRIOR FOCUS OF RIO DISCUSSION MUST BE ON NATURE NEW PROBLEMS FACING OAS, INCLUDING EXTERNALLY SUPPORTED SUBVERSION AND CONSEQUENT CONFLICT BETWEEN BASIC PRINCIPLES OF NON-INTERVENTION AND OF SELF-DETERMINATION, LATTER BEING THWARTED BY EXCESSIVE ADHERENCE TO FORMER, WITH CONSIDERATION OF RELEVANCE AND USEFULNESS IAPF FOLLOWING AND BEING RELATED TO ANALYSIS OF CONTINENTAL PROBLEMS RATHER THAN BEING AN END IN ITSELF.

5. DEPT PLEASE REPEAT TO OTHER POSTS AS APPROPRIATE.

GP-3. GORDON

ADVANCE COPY TO S/S-O, 7/11/65, 4:10 p.m.
NOTE: PASSED WHITE HOUSE, DOD, CIA, 7/11/4:55 p.m.

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