

Report of the

SOCIAL AUDIT OF SIMILIPADAR GRAM PANCHAYAT

Block: - Kantamal, Dist: - Boudh, ORISSA

Date: 20th February to 27th February 2008

Venue: Gram Panchayat Office, Similipadar

Similipadar Gram Panchayat comes under the Kantamal block of Boudh district. The Panchayat head quarter is situated at a distance of about 60 km from the district head quarter. The Panchayat is consisting of 13 revenue villages with around 1588 no. of households.

A team of twelve volunteers trained on NREGA, Community Mobilization, and social audit process by the State Institute of Rural Development (SIRD), Bhubaneswar are deputed and facilitated the social audit process in the Gram Panchayat. The Social Audit process started in Similipadar Gram Panchayat from 20th February 2008 and continued till 26th February. Finally on 27th February 2008, a special Gram Sabha was held for the social audit. Along with the social audit each households (1588) were surveyed. During the whole span the participation of the community was ensured with the objective that they will take this effort ahead. Three completed NREGA works (two implemented by the Gram Panchayat and one by the Panchayat Samiti) have taken for the detail audit.

List of volunteers participated in the social audit process

- 1- Partha Sarathi Baghar
- 2- Debendra Panda
- 3- Kaushik Behera
- 4- Purna Ch. Khatua
- 5- Soudamini Patel
- 5- Dharmendra Rana
- 6- Tankadhar Pradhan
- 7- Jitendra Rath
- 8- Radhakanta Sahoo
- 9- Suryakanta Panda
- 10- Swadhin
- 11- Jayachandra
- 12- Upama

Activities undertaken by the Social Audit Team in the Gram Panchayat:

1. House Hold survey
2. Verification of three randomly selected worksites
3. Collection of all the Gram Panchayat information related to NREGA
4. Awareness Generation

Process:

1. Individual Meetings
2. Group meetings at the village level
3. Verification of the documents with the statement of the laborers

7. Tulsikanta
8. Kairla
9. Dahimal
10. Jambumal
11. Phagunamal
12. Patrapali
13. Similipadar

Gram Panchayat Authorities:

Sarpanch	: Mrs. Parbati Mendili
Secretary	: Mr. Lingaraj Pradhan
Gram Panchayat Executive Officer	: Mr. Balakrushna Nayak
Gram Rozgar Sewak	: Mr. Ujjal Kumar Agarwal

Panchayat Record Keeping:

For proper implementation of NREG Act also for larger transparency, the Act fixes the responsibilities with the implementing officials to maintain certain specified records. These records need to be maintained regularly and should open for public view and scrutiny. The Social Audit team verified all those records which were available in the Gram Panchayat office, during the social audit process.

Registration Register: The Social Audit team found the registration register in the Gram Panchayat office but the register was not updated properly.

Job Card Register: Available in the Gram Panchayat office but also not updated.

Job Demand/Employment Register:

- Poorly maintained.
- Some cases blank in MR number.
- PEO said that people never demand job.
- Application register not properly maintained. The date column, issue column were blank.
- PEO said that, he is over burdened & engaged in different work. He is in charge of two GP by which failing in maintaining the registers. However the Social Audit team has observed that the Gram Panchayat is having a Gram Rozgar Sewak, appointed much before who should maintain the documents regularly.

Asset Register: The Panchayat Executive Officer have shared that there is no such record called asset register being maintained in the Panchayat office.

Unemployment Allowance Register: - There was no unemployment allowance register maintained in the gram Panchayat office because till the date no one were eligible for getting the unemployment allowance.

Gram Sabha Register: There was a updated Gram Sabha register found in the Gram Panchayat.

Case Records of other works: The case records of other works which were implemented by the Gram Panchayat were available in the Office.

Complaint register: There was no complaint register in the Gram Panchayat and even there was unawareness among the people about such complain procedures.

Other registers, forms for registration and job cards were not available in the panchayat office. The Panchayat Executive Officer shared that these registers and forms were not supplied by the DRDA and the block offices in a regular basis.

NREGS work Status in Similipadar Gram Panchayat:

In Similipadar Gram panchayat 7 works has been completed till date under NREGA since 2nd feb.2006. The social Audit Team had taken 3 completed works for social Audit. The details of the project under NREGA are stated below:

WORK EXECUTED UNDER NREGA IN SIMILIPADAR G.P

SI	Name of the work	Date of Starting	Date of completion	Total sanctioned Amount	Amount Spent	Amount spent on wage
1	Imp. of road from Similipadar to sindupur chhack	01.06.06	27.7.06	1,00,000	1,00,000	47,182/-
2	Imp. Of road from kantiapali to P.M.G.S.Y.	12.11.06	01.03.07	1,42,000	1,42,000	99,195/-
3	Imp.of Gharelmunda tank at gobjore	28.05.06	02.03.07	5,00,000	5,00,000	358119/-
4	Improvement of road from Similipadar to Jamumal	12.11..06	28.07.07	700,000	7,00,000	419430/-
5	Imp. Of road from Tulsikata to Similipadar	12.11.06	10.05.07	8,80,000	8,80,000	528170/-
6	Imp. Of road from sialijhuli to P.M.G.S.Y.	27.05.06	28.09.06	3,85,000	3,85,000	207460/-
7	Imp. Of Nuabandha tank at Lokapada	25.05..07	28.09.07	3,68,000	3,68,000	193895/-

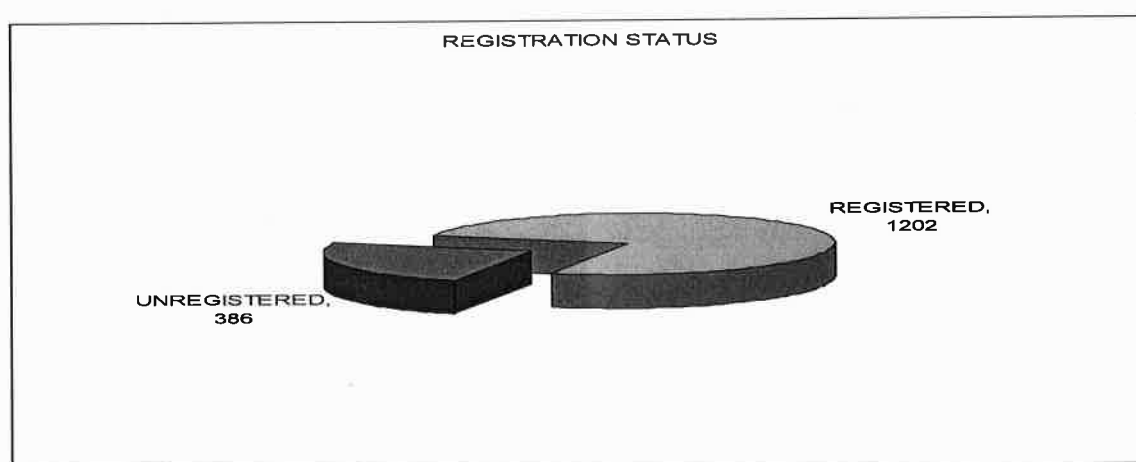
Registration:

Registration of families in the GP is the first step towards getting 100 days employment. A successful and cent percent registration add to proper functioning of the Act.

During the survey and as per the information provided by the Panchayat office, it has observed that the registration process in the Gram Panchayat have not fully completed. The figure shows that out of total 1588 households, 1202 households got registered so far, that means around 386 households were left out. During the process of the household survey many of the left out households expressed their wish to work. The social audit team helped around 170 households in registering their names in the Panchayat office.

The details of the village wise registration:

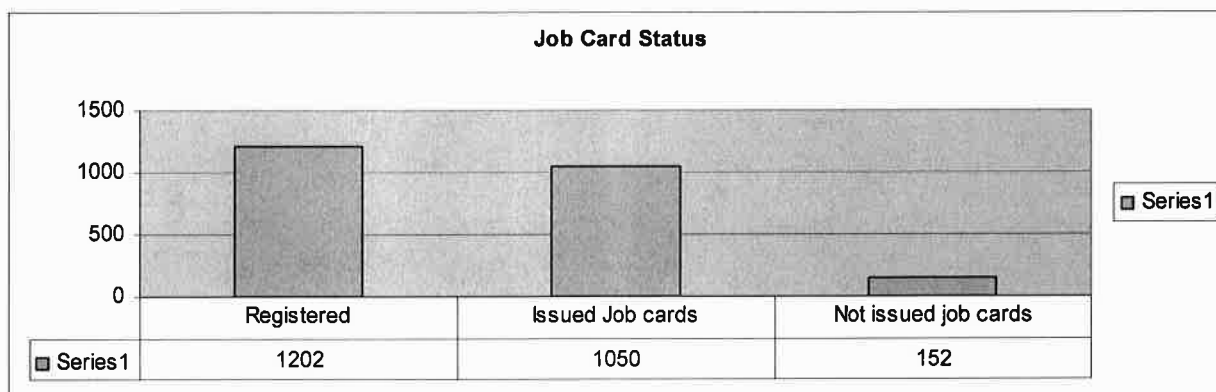
SL	VILLAGE	NO OF HOUSEHOLDS	ALREADY REGISTERED	NOT REGISTERED	APPLICATION MADE DURING
1	Dahimal	20	15	5	0
2	Ghahajor	269	149	120	41
3	Jamumal	69	46	23	7
4	Kantiapalli	52	42	10	10
5	Khabeswaripali	75	64	11	0
6	Kirlla	114	118		4
7	Lokapada	356	256	100	58
8	Patharala	182	118	64	0
9	Patrapalli	56	53	3	0
10	Phagunamal	109	76	33	10
11	Sialijhuli	45	53		12
12	Similipadar	157	143	14	3
13	Tulsikata	84	69	15	25
TOTAL		1588	1202	386	170



During the survey, the villagers have shared that there were no special Palli Sabha held for carrying out the registration process. There was lack of awareness among the

beneficiaries about the registration process. The registration forms were found to be not available in the Gram Panchayat Office.

Job card



In Similipadar Gram Panchayat out of 1202 registered households 1050 were provided with job cards. Still 152 households were not provided job cards even though they have been registered since last six months.

There were 386 households left out. Although these households are having interest to take part in the NREGA works but have not given the job cards.

The job cards with the people were not filled up properly, photographs were not pasted. Some of the villagers have shared that their Job cards were taken by the contractors.

Application for work:

It has commonly observed that there was lack of awareness among the villagers resulted in less application for demand of job under NREGA in the Gram Panchayat. Further it was noticed that the Panchayat Officials are not providing the filled in acknowledgement receipt when ever people are demanding for job.

Payment of wages:

During the survey, it was observed that, not in a single work the payment has been provided in a public place as per the provision of the Act. There were also cases of under payment in the gram panchayat.

Implementation and supervision of work:

A positive thing was found during the survey that in all most all the cases the VLL has been selected by the Gram Sabha. However there were severe problems in formation of the monitoring and vigilance committees. Members of these committees are unaware about any such membership which indicates all these committees were formed only in pen and paper. Although the engagement of the contractors have banned in NREGA works but it has observed that the they were functioning in the form of VLL or in staying back of the VLL.

Observation on Migration

- Some number peoples of SC category migrated to distance places like Hyderabad (break making), Gujarat, Mumbai, etc in search of work. As the team observed the migration season starts just after the harvesting season in this Panchayat. Lack of unavailability of work leads to distress migration
- One of the important objectives of NREGA to check migration, but unfortunately it was seen that due to unavailability of works in the Gram Panchayat, ultimately it leads to migration as before. The people might not have migrated with the availability of work in their village.

WORK WISE PRESENTATION

During the social Audit process, 3 completed works have been taken to conduct social Audit. After collecting the case records and secondary Data from Panchayat, the process of social audit was started.

First of all the given muster roll were consolidated and after that verified with the actual beneficiary, basing on their statement the labor component was analyzed. The material component was analyzed after verification of the work site and the views were collected from the local villagers. All the provided documents like –Running bill, voucher, Measurement Book were analyzed and again verified with the beneficiaries. When all the documents including muster roll were completely analyzed. A final report has been prepared to present in the public hearing with the active participation of the beneficiaries and local intellectuals.

The three works audited were as follows.

1. Improvement of road from Kantiapalli to PMGSY road.
2. Improvement of road from Sialijhuli to Kantiapalli.
3. Excavation of Galerimunda Tank.

The detail findings, testimonies and the views of the implementing agency are given as follows.

WORK- 1

Improvement of road from Kantiapalli to PMGSY road

Name of the Project : Improvement of road from Kantiapalli to PMGSY road
Implementing agency : Gram Panchayat

Date of Starting : 12.11.06

Date of completion : 01/03/07

Name of the VLL : Mr. Santosh Sahu

Name of the PEO : Mr. Narendra Prasad Kheti

Estimate as per P & E : Rs1, 42,000/-

Expenditure as per records : Rs1, 42,000/-

No of beneficiaries employed: 36
(As per the Muster Roll)

No of Man-days created : 1136
(As per the Muster Roll)

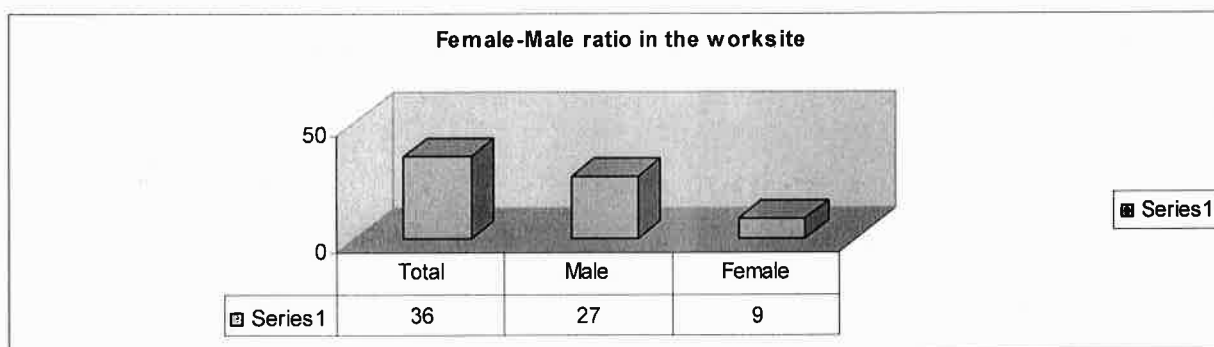
Expenditure Analysis

Expenditure as per plan and Estimate		Expenditure as per Office Records (This Expenditure details is based on the Final Bill which is attached in the Case record of the work)	
Budget Head	Amount	Expenses Head	Amount
Collecting conveying and stacking broken hard stone on road side	Rs28,440/-	Unskilled labour	Rs57,073/-
Collecting conveying and stacking of good quality laterite moorum in road side	Rs28,350/-	Materials (stone, moorum, sand)	Rs79,567/-
		Royalty	Rs12,757/-
		EGB	Rs261/-
Conveying from stacks and spreading 40-90mm size metal	Rs13,743/-	VLL Payment for 48 days Rs65/- per day	Rs3120/-
Conveying from stacks and spreading moorum on road sub-base	Rs11,277/-	Display Board	Rs1000/-
Earth work in road embankment in hard		Project expenses	Rs1420/-

soil within initial lead and lift	Rs6086/-		
Construction of 1no RCC culvert	Rs50,000/-		
Wages to VLL for 30 days @ Rs75/-day	Rs2250/-		
Display board, supply of drinking water, medical facility	Rs2000/-		
Project expenses (1%)	Rs1420/-		
Total	Rs1,43,566/-	Total	Rs1,42,180/-
Limited	Rs1,42,000/-		

Note: In the final Bill all these heads are wrongly calculated and that shows the total expenditure is Rs1,42,140/- where as the actual calculation is Rs1,42,180/-. Again the total expenditure in the final bill is made limit to Rs1, 42,000/-

Female-Male Ratio (as per the records)



A total number of 36 workers engaged in this particular work. Out of them 27 were male and only 9 were female. That indicates around 75% of the workers engaged in this worksite were the male and only 25% were the female.

Project Implementation and Planning by the People

The project "Improvement of road from Kantiapalli to PMGSY road" is covered under the five years perspective plan which was prepared for the implementation of the NFFW programme. No funds have been utilized for the same nature of work in same place during the last two years.

A total number of 36 workers engaged in this worksite and the social audit team managed to meet and verify the statements of all of them. However there were few names in the muster roll who have migrated before. These workers were not interviewed

directly. The responses of their family members have been taken into consideration.

Workers Engaged in the Worksite

The social Audit team have directly and indirectly collected information about all the 36 workers engaged in the worksite. Out of these, 31 workers have given their confirmation that they were engaged in the said worksite. Five workers have denied regarding their engagement in the work in any form.

	Total labour as per Muster Roll	Confirmation by the workers that they have worked	Fake entries	% of confirmation
Number of workers	36	31	5	86%

Testimonies:

Sl no	Name of the Person (false entry in the Muster Roll)	Job card no	As per written in the Muster Roll		Remarks
			Days of work	Wages paid (in Rs)	
1	Abhil Mirdha	34671	12	1800	Not worked at all in the said worksite
2	Kishore Guru	---	12	1800	Not present in the worksite at all
3	Tulasi Nayak	85	8	1200	Not present in the worksite at all

Differences in the Man Days Created

	Muster Rolls	Job Card	Percentage (%)
Man days created	1136	506	44%

Note: - Many of the workers have migrated to Hyderabad for brick making and even though it has confirmed by other workers that they have worked but their actual days of work and actual wages paid could not be found. So here the team has compared the information of the muster roll with the job card.

Cases of Less Payment

Among 36 workers few workers have shared that they were paid less during their work.

Testimonies:

Name of the Worker	Job Card Number	As per the Muster Roll		Labour Statement	
		Days	Wages	Days	Wages
Premananda Mirdha	--	47	3780	8	1000
Balram Bagh	2549	36	3120	7	350
Pabitra Bhoi	2701	36	3120	7	700
Tarakanta Guru	2455	36	3120	4	300
Kasturi Mirdha	7934	36	3120	10	500

False entries and Blank Job Cards

There were extra entries in the job cards of 9 workers who have worked in this worksite in comparison to the muster roll.

Testimonies

Name of the worker	Job card number	Muster Roll (days)	Job Card (Days)
Bisi Mirdha	8541	47	48
Sanibari Mirdha	7931	36	38

Similarly there were five such workers who have actually worked in the worksite but their job cards were not at all updated.

Testimonies

Name of the worker	Job card number	Muster Roll (days)	Job Card (Days)
Pabitra Bhoi	2701	36	Blank
Parakant Bhoi	7931	36	Blank

Display board

The display board is one of the instruments under NREGA to maintain transparency in the executed work. According to the provision the board should be created and the detail about the work should be written prior to the work starts.

During the social audit process, the social audit team found a display board at the worksite but the workers have shared that it has not created before the work.

Vigilance and monitoring committee

As per the case record there were no documents found regarding the formation of the monitoring and vigilance committee for the work. However the PEO have said there was committee but failed to give further details. The workers engaged in the worksite were also unaware about any vigilance and monitoring committee.

Worksite Facilities

In the plan and estimate, there was a provision made for drinking water, medicine kits etc. (Rs1000/-) but no such facilities were made available in the worksite.

WORK- 2

Improvement of road from Sialijhli to PMGSY road (Kantiapalli)

Name of the Project : Improvement of road from Sialijhuli to PMGSY road
(kantiapalli)

Implementing agency : Kantamal Panchayat Samilti (Block)

Date of Starting : 16.6.2007

Date of completion : 27.7.2007

Name of the J.E : Mr. Bijaya Kumar Padhi

Name of the VLL : Mr. Anirudha Rana

Estimate as per P & E : Rs2, 90,000/-

Expenditure as per records : Rs2, 90,000/-

No of beneficiaries employed: 60
(As per the Muster Roll)

No of Man-days created : 1296
(As per the Muster Roll)

Expenditure as per plan and Estimate	Expenditure as per Office Records
	<i>(This Expenditure details is based on the Final Bill which is attached in the Case record of the work)</i>

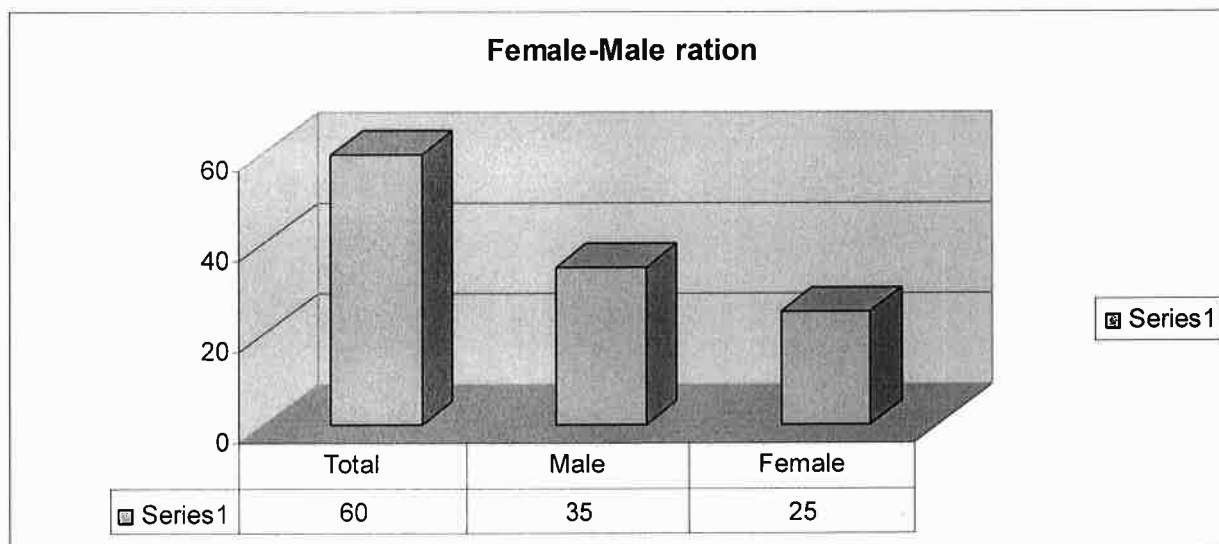
Budget Head	Amount	Expenses Head	Amount
Elwin excavation of foundation in hard soil with initial lead	Rs1845/-	Elwin excavation of foundation in hard soil with initial lead	Rs1845/-
Filing F & P with sand well watered and rammed etc. complete	Rs985/-	Filing F & P with sand well watered and rammed etc	Rs985/-
CC using 4 cm size hbg metal with cost conveyance etc. complete	Rs13,130/-	CC using 4 cm size hbg metal with cost conveyance etc. complete	Rs13,130/-
R.R.H.G min in F & P etc. complete	Rs59,642/-	R.R.H.G min in F & P etc. complete	Rs59,642/-
R.C.C.C using 12 mm size hbg chips etc. complete	Rs14,235/-	R.C.C.C using 12 mm size hbg chips etc. complete	Rs14,235/-
Labour for cutting bending binding M.S rod tying the grills etc.	Rs880/-	Labour for cutting bending binding M.S rod tying the grills etc	Rs880/-
Cost of M.S rod	Rs9438/-	Cost of M.S rod	Rs9438/-
P.C.C using 12mm size hbg chips etc.	Rs1760/-	P.C.C using 12mm size hbg chips etc.	Rs1760/-
Rigid smath centring shuttering work including false work etc.	Rs3842/-	Rigid smath centring shuttering work including false work etc.	Rs3842/-
20 mm thick over stone work etc.	Rs4518/-	20 mm thick over stone work etc.	Rs4518/-
Elwin hard soil within initial lead and lift including rough dressing etc. complete	Rs1,75,791/-	Elwin hard soil within initial lead and lift including rough dressing etc. complete	Rs1,75,791/-
Add for wages for V.L.L 48 days @ Rs80/-day	Rs3840/-	Add for wages for V.L.L 48 days @ Rs80/-day	Rs3840/-
Add for construction of		Add for construction of	

display board	Rs1000/-	display board	Rs1000/-
Total	Rs2,90,906/-	Total	Rs2,90,906/-
Limited to	Rs2,90,900/-	Expenditure Limited to	Rs2,90,900/-

Note: - As per the documents all the expenses have made according to the plan and estimate. However there is a mismatch of some of the expenditure heads with the bills/receipts attached in the case record.

- According to Plan and estimate the provision for the VLL payment was Rs3840/- and the final bill prepared by the junior engineer also says that the VLL was paid Rs3840/-. But there are two vouchers signed by Mr. Anirudha Rana (VLL) attached in the case record. The first one says the VLL has worked for 48 days and paid Rs3840/- and the second says that the VLL has worked for 7 days and paid Rs560/-. The total comes 55 days of work and Rs4440/- as the payment. However the VLL accepted that he has received Rs4440/- but the question comes here how that payment has not shown in the final bills. When the social Audit team asked about this to the Junior Engineer, he has accepted that there were some adjustments made. Few of the villagers Sialijhuli have personally shared with the team members that all the documents have prepared after the completion of the work and therefore such things are coming.

Female-Male ratio in the worksite



As per the muster roll, total 60 labourers have worked in the worksite and out of this 35 were the male and 25 were female workers. This shows that the women participation in the worksite was around 41% of the total workers engaged in the worksite.

Project Implementation and Planning by the people

The project "Improvement of road from Sialijhuli to Kantiapalli" is covered under the five years perspective plan which was prepared for the implementation of the NFFW programme. This was again converted to NREGA and implemented.

A total number of 60 workers engaged in this worksite and the social audit team managed to meet and verify the statements of 46 workers.

Workers engaged in the worksite

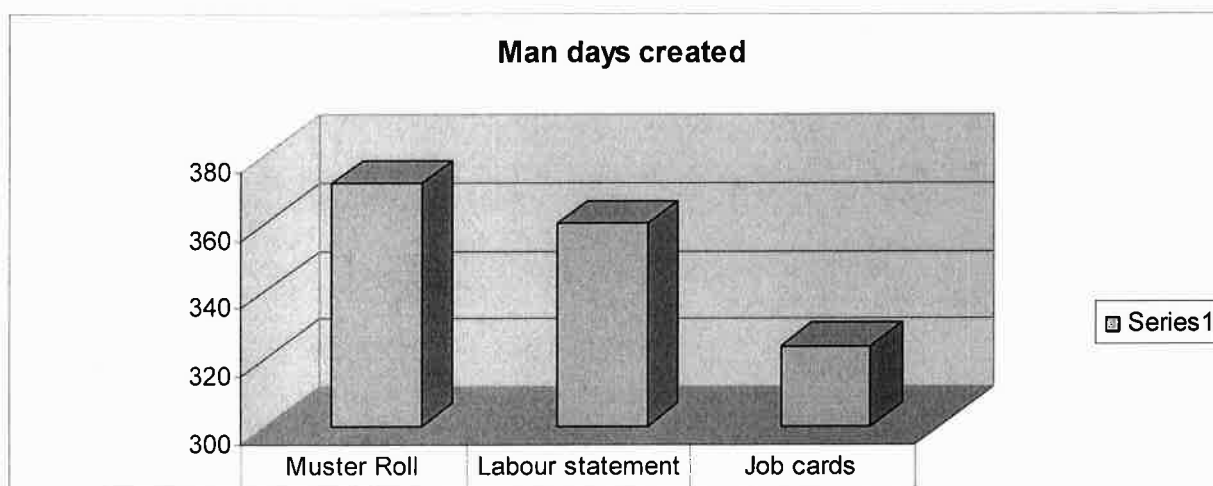
In the verification process, the team could collect information of about 46 workers. Based on these information findings are presented.

	Muster Roll	Workers interviewed	Could share about their days of work and wage	Not confirmed (not sure about the days of work and wages)
Number of workers	60	46	17	29

The social audit team met 46 workers. Out of them only 17 workers could clearly share about their total days of work and total wages received from this worksite. However other 29 workers have confirmed that they did work in the worksite but could not gave further details.

Differences in the Man-days Created

	Muster Rolls (of 17 workers)	Workers Statement (of 17 workers)	Percentage (%) of confirmation
Man days created	372	360	96%



Though only 17 workers have clearly confirmed their days of engagement in the work, only their statement has been taken for consideration. As per the muster roll entries of those 17 workers a total number of 372 man days were created but as per the statement of those workers 360 days were created. That means the labor statement and the muster roll information are not matching with each other. Surprisingly the number of man days written in the job cards of all these 17 workers comes total to 324, which is less than the muster roll and even from the workers statement.

Differences in the payment of wages

	Wages paid as per Muster Rolls (17 workers)	Wages paid as per the Workers Statement (17 workers)	Percentage (%) of Money reached to the workers
Wage Paid	Rs48,165/-	Rs39,800/-	82%

There were total 60 workers engaged in this worksite and out of which only 17 have clearly shared about their days of work and wages. According to the entries in the muster roll these 17 workers have received a total amount of Rs48, 165/-. But this is matching with the statements of the workers. As per the statement of these 17 workers a total amount of Rs39, 800/- have received by them as the wage. That means hundred percent wage money have not reached to the people.

Entry of the extra work days in the muster roll

Among the 17 confirmed workers of this worksite, there were 8 such workers by whose names there were extra entries. They have actually worked for the less days than it has entered in the muster roll.

Testimonies:

Worker's name	Job card number	Days of work in Muster roll	Days of work in the job card	Days of work as per the worker	Statement/remarks
Kirtanya Rana	8750	24	24	20	Worked in the piece rate basis for around 20 days but not for 24 days
Rebati Rana	8750	24	24	20	Wife of Kirtanya Rana and they both together worked for 20 days
Birabara Rana	8591	24	24	21	He and her wife together worked

					for 21 days
Rukmini Rana	8591	24	24	21	--
Pandaba Rana	8571	24	24	20	He and his wife worked together for 20 days
Rupakanti Rana	8571	24	24	20	--
Bhubani Mirdha	7934	24	24	20	He and his wife both worked together for 20 and 15 days respectively
Kasturi Mirdha	7934	24	24	15	--

Entry of the extra wage by the workers name in the muster roll

Among the 17 confirmed workers of this worksite, there were 15 such workers by whose names there were extra entries. They have actually received less amount than it is maintained in the muster roll.

Testimonies:

Worker's name	Job card number	Wages paid as per Muster roll	Wages received by the workers	Difference amount
Raghumani Rana	8646	Rs3375/-	Rs3100/-	Rs275/-
Kirtanya Rana	8750	Rs3780/-	Rs3100/-	Rs680/-
Rebati Rana	8750	Rs3375/-	Rs3100/-	Rs275/-
Prafulla Rana	8627	Rs1890/-	Rs1500/-	Rs390/-
Pankajini Rana	8627	Rs1620/-	Rs1200/-	Rs420/-
Birabara Rana	8591	Rs3645/-	Rs2500/-	Rs1145/-
Rukmini Rana	8591	Rs3780/-	Rs2500/-	Rs1280/-
Pandaba Rana	8571	Rs3240	Rs3100/-	Rs140/-
Rupakanti Rana	8571	Rs3375/-	Rs3200/-	Rs175/-
Baghirath Rana	8601	Rs3915/-	Rs3000/-	Rs915/-
Uma Rana	8601	Rs3645/-	Rs3300/-	Rs345/-
Bhula Rana	8686	Rs1680/-	Rs1500/-	Rs180/-
Santi Rana	8686	Rs1680/-	Rs1000/-	Rs680/-
Bhubani Mirdha	7934	Rs1680/-	Rs1500/-	Rs180/-
Kasturi Mirdha	7934	Rs1680/-	Rs700/-	Rs980/-
Total	--	Rs42,360/-	Rs34,300/-	Rs8060/-

Cases of Migration

One of the objectives of NREGA is to check migration but there are cases where people have migrated to out of the state in search of work. While interviewing the workers of this worksite 2 such names were found who have migrated to Hyderabad for brick making work. However the neighbors of these persons said that those people have worked in the worksite but the days of work and wages are not clear. There are similar cases of migration in other villages and people have complained that because of the unavailability of work, people are migrating.

List of the Migrated Persons

Name	Job card no.	Days of work in M.R	Wages paid in M.R
Ushabati Nirdha	7917	24	1680
Kishore Mirdha	7964	24	1680

Display board

As per the provision under NREGA, there should be a display board in every worksite. However there was a display board but all the necessary information are not written on that. There was nothing mentioned about the man days created, work starting and ending date, etc.

Work site facility

As told by the workers, drinking water facility was available at the work site, but no other facility was available there. The junior engineer has accepted that other provisions have not made in the worksite.

Vigilance and monitoring committee

There were no proof about the formation of the monitoring and vigilance committee. The case record does not contain a formation report of the committee. The social audit team met the workers and they even were unaware about the provision of the monitoring and vigilance committee.

WORK- 3

Improvement of Gherilimunda Tank, Gabjore

Name of the Project : Improvement of Gherilimunda Tank, Gabjore

Implementing agency : Similipadar Gram Panchayat

Date of Starting : 28.5.2006

Date of completion : 2.3.2007

Name of the PEO : Mr. Narendra Chandra Kheti

Name of the J.E : Mr. B. K. Padhy

Name of the VLL : Mr. Radhesyam Sahu

Estimate as per P & E : Rs5, 00,000/-

Expenditure as per records : Rs5,00,000/-

No of beneficiaries employed: 157
(As per the Muster Roll)

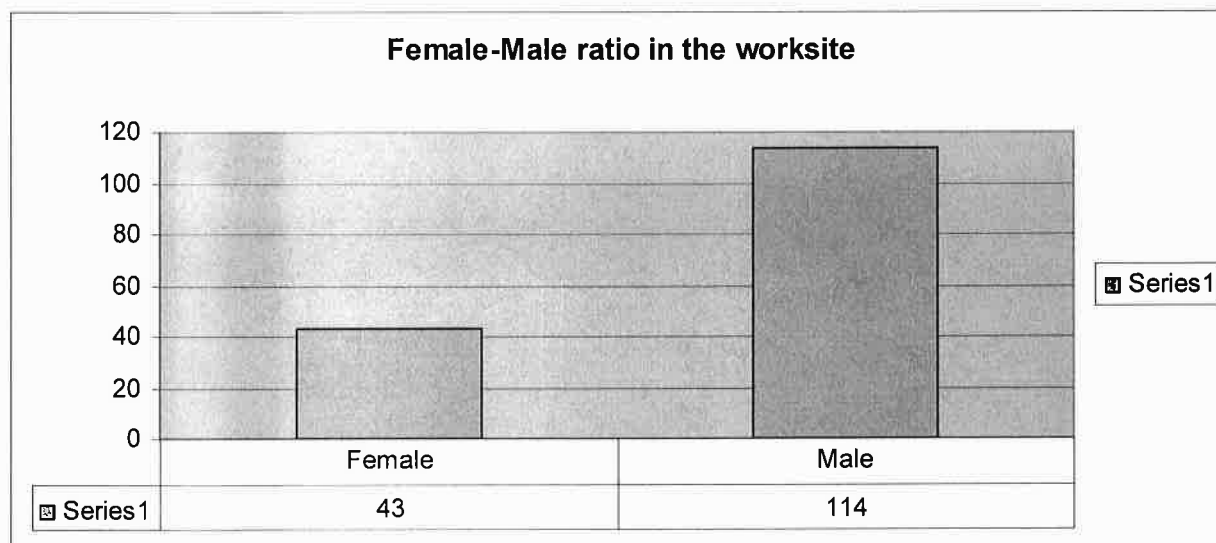
No of Man-days created : 4460
(As per the Muster Roll)

Expenditure as per plan and Estimate		Expenditure as per Office Records (the expenditure is based on 1 st /2 nd /3 rd running and final bills attached in the case record)	
Budget Head	Amount	Expenses Head	Amount
Earth Excavation of foundation in hard soil with in initial lead and lift including rough dressing and leveling	Rs5911/-	Elw in hard soil within initial lead and two extra lift	Rs90.973/-
Surplus weir	Rs78,256/-	Add for wages of VLL for 18 days @75/-	Rs1350/-
Face Wall/ Wing Wall/ Return Wall	Rs43,198/-	ELW in excavation of foundation in hard soil etc.	Rs1368/-
U/S abutment, D/S abutment	Rs57,398/-	Filling F & P with sand well watered	Rs1156/-
CC using 4.c.m size HG metal including all costs etc. complete	Rs21,867/-	CC using 4 cm size hbg metal with cost of royalty	Rs15,550/-
CC using 12 mm size HBG chips etc. complete	Rs15,111/-	RR H G S min in F & P etc	Rs42,418/-
20 mm Cement plaster for stone work in CM 1:4	Rs3857/-	PCC using 12 mm size hbg chips etc.	Rs6299/-
Labour for laying 300 mm dia spun pipes in position	Rs200/-	20mm thick stone work	Rs2354/-
Supplying & fitting &		Add for VLL wages for 12 days @75/-	Rs900/-
		Add for drinking water 12 days @55/-	Rs660/-

fixing of MS shutter for sluice will be paid	Rs10,000/-	ELW in excavation of foundation in hard soil	Rs2726/-
Cost of 300 mm dia spun pipes 8 Nos. of 2.00 length	Rs4800/-	Filling F & P with sand well watered	Rs1031/-
Rough stone dry packing in apron and revetments with HG stone	Rs54,363/-	CC using 4 mm size hbg metal with cost of royalty	Rs17,687/-
Excavation in all kind of soil for base striping the trenches out fall drain	Rs5951/-	RRH smin etc complete	Rs96,186/-
Earth work in hard soil in tank excavation with 1 extra lead over initial lead and 1 extra lift over 1 initial lift including rough dressing	Rs80,945/-	PCC using 12 mm size hbg chips etc.	Rs3769/-
Earthwork in hard soil in tank excavation with 1 extra lead over initial lead and 2 extra lift	Rs63,853/-	RCC using 12 mm size hbg chips etc.	Rs7983/-
Earthwork in hard soil in tank excavation with initial lead and 2 extra lift	Rs34,468/-	Labour for cutting m.s rod	Rs470/-
Fine dressing and turfing with 2 extra lead and 2 extra lift over initial lead and lift	Rs8030/-	Cost of MS rod	Rs6892/-
Provision for wages of VLL for 60 days @ 75 and medical facility	Rs6750/-	Rigid smooth centring shutting work etc	Rs2318/-
Provision for cost of rest shed for labourers and drinking water facility with contingency 1%	Rs9000/-	26 mm thick CP in cm stone work etc	Rs4997/-
		ELW in hard soil with initial lead & one extra lift	Rs1,55,369/-
		Add for wages of VLL for 18 days @75/-	Rs1350/-
		Earth work in hard soil within initial lead and one extra lift over initial lift including rough dressing etc. complete	Rs35,573/-
		Add for wages of VLL 12 days @65 day	Rs780/-
		Add for construction of the display board	Rs1000/-
Total	Rs5,05,158/-	Total	Rs5,01,159/-

Limited to	Rs5,00,000/-	Limited to	Rs5,00,000/-
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Female-Male ratio in the worksite



As per the muster rolls used for the work 'Improvement of Gherilimunda Tank (Gabjore)' there were 157 numbers of workers got engaged. The work has been carried out in eleven pakhwadas. The records show that out of the total number of workers 114 were the male and only 43 were the female. The participation of women is only 37%. During the social audit and household survey period, a number of women have shared their interest to work under NREGA but the information shows they have actually not provided with works.

Project Implementation and Planning by the people

The project "Improvement of Gherilimunda Tank" is a plan approved under the NFFWP and it was passed by the Gram Sabha.

A total number of 157 workers engaged in this worksite and the social audit team managed to meet and verify the statements of 54 workers.

Workers engaged in the worksite

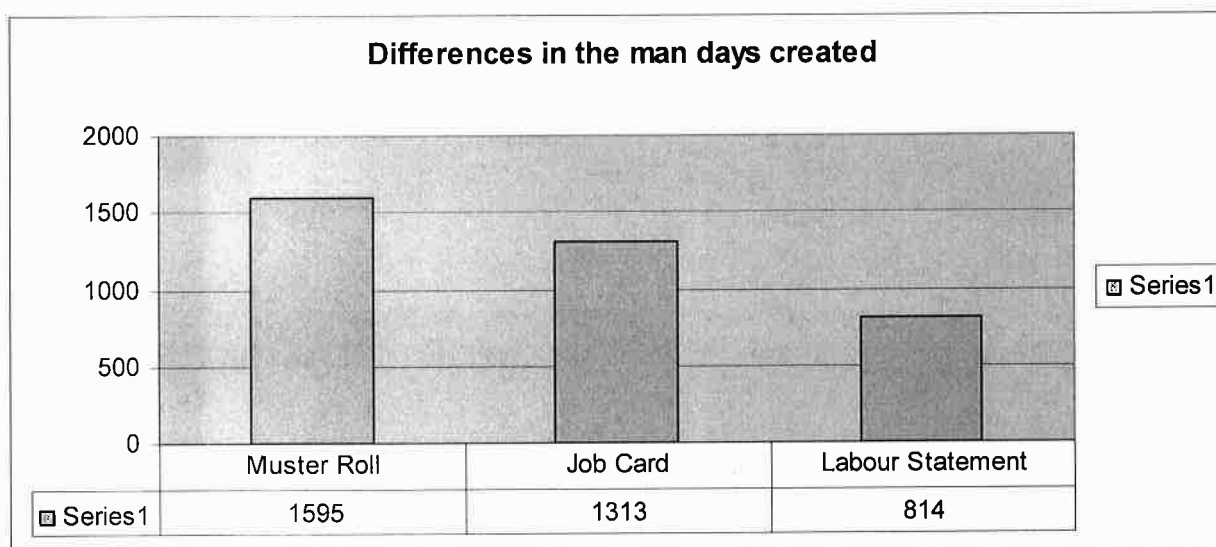
Total 54 workers have interviewed by the social audit team. The following information is presented according to their views.

	Total workers as per the Muster Roll	Workers interviewed	Could share about their days of work and
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			wage
Number of workers	154	54	54

Differences in the Man-days Created

	Muster Rolls (of 54 workers)	Workers Statement (of 54 workers)	Percentage (%) of confirmation
Man days created	1595	814	51%



As per the muster roll 1595 man days were created (by the 54 workers). But these man days are not matching with the statement of the workers. As per the same 54 workers only 814 man days were created. Only 51% man days were only confirmed by the workers. Similarly as per the Job card 1313 man days were created. However out of these 54 workers 9 such workers whose job cards were found blank during the survey.

Differences in the payment of wages

	Wages paid as per Muster Rolls (54 workers)	Wages paid as per the Workers Statement (54 workers)	Percentage (%) of Money reached to the workers
Wage Paid	Rs1,34,975/-	Rs53,535/-	39%

During the social audit, it has came out that there were a huge differences in the wage paid as per the muster roll and the as actually received by the workers. According to the entries in the muster roll (54 workers) a sum of Rs1, 34,975/- paid as the wage. But the same worker statement shows that they have only received Rs53, 533/- which is only 39 percent of the claim.

Entry of the extra work days in the muster roll

Out of 54 workers interviewed 51 workers have shared that they have actually worked for less days than it has entered in the muster roll. The entries in their job cards were not also matching with the entries in the muster roll. It has clearly shared by the workers that the officials along with the VLL did some adjustments in the muster roll.

Testimonies:

Worker's name	Job card number	Days of work in Muster roll	Days of work in the job card	Days of work as per the worker	Statement/remarks
Jogindra Mahakud	42	38	20	35	Have actually worked for 20 days only
Dasarathi Bagh	2056	52	64	30	Have actually worked for around 30 days only
Goura Bagh	5301	39	39	20	Have actually worked for 20 days

Entry of the extra wage by the workers name in the muster roll

In terms of wage payment the information of the muster roll is not at all matching with the statements of the workers. The social Audit team has only chosen those workers who have clearly shared their views. There were complains from the people's side that they were given less payment as it has mentioned in the muster roll.

Testimonies:

Worker's name	Job card number	Wages paid as per Muster roll	Wages received by the workers	Difference amount
Rajaram Debata	5381	1750	1500	250
Jamuna Kumbhar	31	1540	500	1040
Chera Nayak	60	6560	1650	4910

False entries in the muster roll

The following workers have shared that they never got engaged in the said worksite. But there was entry by their names in the muster roll showing that they have given payments. This shows how the money is being siphoned off by entering false names in

the muster roll.

List/Testimonies:

Name	Job Card Number	Days of work as per Muster roll	Wages paid as per muster roll
Dhana Bagh	2041	12	660
Lakhman Bagh	2095	12	660
Bisweswar Bagh	2516	11	605
Basudev Suna	2049	11	605
Bhagaban Suna	2412	12	660

Worksite Facilities

According to the workers there were no facilities of crèche, drinking water, first aid box, shed et. made available in this worksite. However in the plan and estimate a provision of Rs9, 000/- was made for the purpose of drinking water and other contingency expenses.

Monitoring and Vigilance Committee

On the day of public hearing the workers of this worksite have shared that there were no monitoring and vigilance committee formed for this worksite.

Display Board

Display board is one of the transparency measures for all the NREGS works. In the said worksite the social audit team has not found any display board during the physical verification of the worksite. But while talking to the workers who were engaged in the worksite the team came to know that there was a display board prepared in the worksite.

Present Status of the work

As per the views of the workers and other villagers the condition of the work is good. Many of the villagers have shared that this kind of water related activities should be carried out under NREGS in stead of road and concrete related activities.

Observations by the members of the social audit team

- The Social Audit team verified the muster rolls supplied for the audit purpose with the originals in the block office and found that in many places of the muster rolls whiter is used and corrections were being made.
- In some muster rolls there were no numbers mentioned and when the social audit team asked the PEO for clarification, he has called to the block office for getting the muster roll number. Where as NREGS says that each muster roll should contain a unique number.
- While checking the Gram Sabha Register the team found in proceedings there was no signature of the Sarpanch (who has presided in the meeting). The PEO

said there was a mistake and they will make that correct.

- In some of the villages of GP (Gajore), the job cards were not found with the people. After knowing this the team members have informed the panchayat officials and they distributed the job cards within a day.
- The level of awareness on NREGA is less among the people of this Gram Panchayat.

Some Positive Findings

- The Gram Panchayat is having a shelf of projects and all the three works executed were from that list.
- 253 labourers were engaged in the three worksites and 6892 person days have created.
- As per the norm, in all the worksites transparency board was maintained.
- During the process of Social Audit more than 200 house holds have applied for registration and more than 150 persons applied for work.
- The social Audit process was helpful in terms of generating awareness among all the villagers of the Panchayat.

Responses of the Implementing agency on the public hearing day

The public hearing was presided by Mr. Rajendra Meher of YCDA where Mrs. Madhusmita Nayak, APD, DRDA, Boudh and Mr. Biswanath Barik, Programme Officer, (BDO), Kantamal and other block staffs were present. The social Audit team have presented the over all situation of the panchayat and the specific findings of all three audited works. The villagers have also given testimonies both on the positive and negative issues.

After the presentation of the findings and testimonies the Programme Officer of Kantamal have asked Mr. Narendra Kheti (ex PEO) to clarify and to give his own comments on the findings. The Ex-PEO has shared that however payment was made in time and properly but there were some adjustments in order to make balance in the material costs.

The Programme Officer have also asked to the Junior Engineer who was responsible for carrying out the work for giving clarifications on all the allegations. The Junior Engineer Mr. B. K Padhi has openly agreed that there were some adjustments made to maintain the cost of the material and for meeting some other expenses. He said the fault is also lies with the VLL who were not aware about the entry procedures.

The Programme officer of Kantamal block have shared that there were many problems found by the social audit team and the cases where people have worked for more days and paid less are very serious. He has asked the ex panchayat executive officer to pay the balance payment from his pocket.

Mrs. Madushmita Nayak, APD, DRDA, Boudh have shared there were cases like false

entries in the muster roll, extra entries by the name of the workers and also there were discrepancies in maintaining the documents. She said the District Programme Coordinator (Collector) is the soul authority of NREGS and she will put all the findings before the collector for necessary action.

However the Sarpanch of Similipada Mrs. Parvati Mendili have asked to share her views, she was unable to say anything.

The public hearing was ended with the vote of thanks given by Mr. Purna Chandra of YCDA, Boudh.